

Pecyn Dogfen Gyhoeddus



Swyddog Cyswllt:
Sharon Thomas 01352 702324
sharon.b.thomas@flintshire.gov.uk

At: Cyng Patrick Heesom (Cadeirydd)

Y Cynghorwyr: Mike Allport, Sean Bibby, Chris Dolphin, Andy Dunbobbin, David Evans, Veronica Gay, George Hardcastle, Cindy Hinds, Ray Hughes, Dennis Hutchinson, Joe Johnson, Vicky Perfect, Paul Shotton ac Owen Thomas

4 Rhagfyr 2019

Annwyl Gynghorydd,

Fe'ch gwahoddir i fynychu cyfarfod Pwyllgor Trosolwg a Chraffu yr Amgylchedd a fydd yn cael ei gynnal am 9.30 am Dydd Mawrth, 10fed Rhagfyr, 2019 yn Ystafell Bwyllgor Clwyd, Neuadd y Sir, Yr Wyddgrug CH7 6NA i ystyried yr eitemau canlynol

Sylwch ar yr amser a'r lleoliad ar gyfer y cyfarfod.

Mae'r rhaglen hon yn destun cyfyngiadau o ran cynnwys oherwydd Cyfnod yr Etholiad sy'n dechrau ar 7 Tachwedd ac yn dod i ben ar 13 Rhagfyr.

R H A G L E N

1 **YMDDIHEURIADAU**

I dderbyn unrhyw ymddiheuriadau.

2 **DATGAN CYSYLLTIAD (GAN GYNNWYS DATGANIADAU CHWIPIO)**

I dderbyn unrhyw ddatganiad o gysylltiad a chynghori'r Aelodau yn unol a hynny.

3 **COFNODION** (Tudalennau 5 - 10)

I gadarnhau, fel cofnod cywir gofnodion y cyfarfod ar 12 Tachwedd 2019.

4 **RHAGLEN GWAITH I'R DYFODOL A OLRHAIN GWEITHRED** (Tudalennau 11 - 18)

Adroddiad Hwylusydd Trosolwg a Chraffu yr Amgylchedd -

I Ystyried y flaenraglen waith Pwyllgor Trosolwg & Chraffu yr Amgylchedd a rhoi gwybodaeth i'r Pwyllgor o'r cynnydd yn erbyn camau gweithredu o'r cyfarfod blaenorol.

5 **STRATEGAETH ARIANNOL TYMOR CANOLIG: CYLLIDEB CRONFA'R CYNGOR 2020/21** (Tudalennau 19 - 38)

Adroddiad Prif Weithredwr, Rheolwr Cyllid Corfforaethol - Dirprwy Arweinydd ac Aelod Cabinet dros Strydlun a Chefn Gwlad, Aelod Cabinet dros Gynllunio a Diogelu'r Cyhoedd

Rhoi gwybod i aelodau am y sefyllfa ddiweddaraf o ran y gyllideb ar gyfer 2020/21 ac unrhyw gynigion arbennig ar gyfer y Portffolio.

6 **CANLYNIAD YMGYNGHORIAD Y STRATEGAETH WASTRAFF** (Tudalennau 39 - 50)

Adroddiad Prif Swyddog (Stryd a Chudliant) - Dirprwy Arweinydd ac Aelod Cabinet dros Strydlun a Chefn Gwlad

Ceisio argymhelliad y Cabinet i gymeradwyo'r diwygiad i'r Strategaeth Wastraff yn dilyn y broses ymgynghori ddiweddar.

7 **CYNIGION AR GYFER GWELLIANNAU SEILWAITH YNG NGORSAF TROSLWYDDO GWASTRAFF IARD SAFONOL** (Tudalennau 51 - 60)

Adroddiad Prif Swyddog (Stryd a Chudliant) - Dirprwy Arweinydd ac Aelod Cabinet dros Strydlun a Chefn Gwlad

Ceisio argymhelliad gan y Pwyllgor Craffu ar gyfer y Cabinet i uwchraddio'r Depo ailgylchu presennol ar Ystâd Ddiwydiannol Safonol ym Mwcle.

DEDDF LLYWODRAETH LEOL (MYNEDIAD I WYBODAETH) 1985 - YSTYRIED GWAHARDD Y WASG A'R CYHOEDD

Mae'r eitem a ganlyn yn cael ei hystyried yn eitem eithriedig yn rhinwedd Paragraff(au) 14 Rhan 4 Atodiad 12A o Ddeddf Llywodraeth Leol 1972 (fel y cafodd ei diwygio)

Mae'r adroddiad yn cynnwys manylion dyfarnu contract arfaethedig ac mae budd y cyhoedd drwy beidio â datgelu'r wybodaeth yn drech na budd y cyhoedd wrth ddatgelu'r wybodaeth hyd nes bydd y dyfarniad wedi'i wneud. Mae'r adroddiad hefyd yn cynnwys gwybodaeth ariannol sy'n sensitif yn fasnachol ac mae budd y cyhoedd drwy beidio â datgelu'r wybodaeth honno yn drech na budd y cyhoedd wrth ddatgelu'r wybodaeth tra bydd y sensitifrwydd masnachol yn parhau.

8 **ACHOSION BUSNES TERFYNOL SYSTEMAU SOLAR SAFLE**
TIRLENWI'R FFLINT A CRUMPS YARD (Tudalennau 61 - 130)

Adroddiad Prif Swyddog (Cynllunio, Amgylchedd ac Economi) - Aelod Cabinet dros Gynllunio a Diogelu'r Cyhoedd

Darparu'r achosion busnes terfynol i Aelodau ar gyfer datblygiadau solar yn Safle Tirlenwi'r Fflint a Crumps Yard yn dilyn caniatâd cynllunio ac ymarfer tendro i bennu'r costau cyfalaf. Aelodau i adolygu'r achosion busnes i sicrhau eu bod yn gadarn cyn i'r Cabinet eu hadolygu'n derfynol.

Yn gywir



Robert Robins
Rheolwr Gwasanaethau Democraidd

Mae'r dudalen hon yn wag yn bwrpasol

Eitem ar gyfer y Rhaglen 3

ENVIRONMENT OVERVIEW & SCRUTINY COMMITTEE **12 NOVEMBER 2019**

Minutes of the meeting of the Environment Overview & Scrutiny Committee of Flintshire County Council held at County Hall, Mold on Tuesday, 12 November 2019

PRESENT: Councillor Patrick Heesom (Chairman)

Councillors: Mike Allport, Sean Bibby, Chris Dolphin, Andy Dunbobbin, Veronica Gay, George Hardcastle, Cindy Hinds, Ray Hughes, Dennis Hutchinson, Joe Johnson, Vicky Perfect and Paul Shotton

SUBSTITUTION: Councillor Gladys Healey for Councillor David Evans

APOLOGIES: Councillors Derek Butler, Cabinet Member for Economic Development

ALSO PRESENT: Councillor Ian Roberts

CONTRIBUTORS: Councillor Carolyn Thomas, Deputy Leader and Cabinet Member for Streetscene & Countryside; Councillor Chris Bithell, Cabinet Member for Planning & Public Protection; Chief Officer (Planning, Environment & Economy); Chief Officer (Streetscene & Transportation); Community and Business Protection Manager – Community, Regulatory Service Manager, Operational North and Street Lighting Manager, and Minerals Team Leader

IN ATTENDANCE: Scrutiny Facilitator and Democratic Services Officer.

32. DECLARATIONS OF INTEREST

None were received.

33. MINUTES

The minutes of the meetings held on 17 September, and 15 October 2019 were submitted.

Councillor George Hardcastle moved that the minutes be approved as a correct record and this was seconded by Councillor Dennis Hutchinson.

RESOLVED:

That the minutes be approved as a correct record and signed by the Chairman..

34. FORWARD WORK PROGRAMME AND ACTION TRACKING

The Overview & Scrutiny Facilitator presented the current Forward Work Programme for consideration, and outlined the items scheduled for the next meeting of the Committee to be held on 10 December.

The Facilitator also referred to the actions arising from previous meetings, which was appended to the report, and reported on the progress in completing them.

The recommendations in the report were moved by Councillor Paul Shotton and seconded by Councillor Sean Bibby.

RESOLVED:

- (a) That the Committee Forward Work Programme, as submitted, be approved;
- (b) That the Facilitator, in consultation with the Chair of the Committee be authorised to vary the Forward Work Programme between meetings, as the need arises; and
- (c) That the Committee notes the progress made in completing the outstanding actions.

35. REVIEW OF THE COUNCIL'S ENVIRONMENTAL ENFORCEMENT POLICY

The Chief Officer (Streetscene and Transportation) introduced a report to seek a recommendation to Cabinet to approve the revised Environmental Enforcement Policy. He provided background information and advised that the Authority's Policy entitled 'Managing the Local Environment', which was appended to the report, had been reviewed to reflect the various changes to legislation and Portfolio arrangements since 2013.

The Regulatory Service Manager presented the main considerations, as detailed in the report and referred to the aims and objectives of the Environmental Enforcement Policy and the main focus areas. She also drew attention to the data provided on the number of Fixed Penalty Notices (FPNs) issued and explained that there had been a decrease in the use of FPNs and greater emphasis had been put on educating the general public of the harmful effects of dog fouling and discarding of litter.

Members raised a number of concerns about car parking outside school premises and in private residential areas, discarded shopping trolleys, fly-tipping, commercial and side waste, dog fouling, discarded drug equipment, and overgrown trees/hedgerows. Officers responded to the comments and concerns raised. The Chair asked Members to put the specific concerns raised regarding issues in their Ward in writing to the Chief Officer (Streetscene and Transportation) for a detailed response with a copy to the Chair. The Regulatory Service Manager asked Members to contact the Enforcement Team to highlight any problem areas in their Ward which required more close attention.

Councillor Sean Bibby expressed his thanks to the Chief Officer and his team for the improvement to services in his Ward.

At the Chair's request, it was agreed that the Chief Officer would send a copy of the Authority's Environmental Enforcement Policy 'Managing Local Environment', to all Town and Community Councils for information. The Chair also asked that a budget statement be provided to the Committee detailing the cost of Environmental Enforcement provision in the County. The Chief Officer agreed to provide a budget statement to Members of the Committee.

The recommendations in the report were moved by Councillor Paul Shotton and seconded by Councillor George Hardcastle.

RESOLVED:

That the Committee recommends approval to Cabinet of the proposed revisions to the Councils' Environmental Enforcement Policy as in Appendix 1 to the report.

36. CONTAMINATED LAND REPORT

The Cabinet Member for Planning & Public Protection introduced the report to update the Committee on the assessment of contaminated land sites and following remediation works. He provided background information and advised that the Authority's Contaminated Land Inspection Strategy has been updated in 2019 to reflect the introduction of new legislation and guidance which affects wider corporate policies and the way in which land contamination should be considered. The report sets out the work completed over the 2018-19 financial year and summarises the significant number and type of sites which have been assessed as a result of Part 2A.

The Community and Business Protection Manager advised that the Authority had a statutory duty to identify and assess any land within Flintshire which may be affected by contamination and to secure the remediation of contaminated land in accordance with Part 2A of the Environmental Protection Act 1990. She explained that significant progress had been made with respect to the Contaminated Land Inspection Strategy and the summary of Part2A actions was in the appendix to the report.

In response to a question raised by Councillor Paul Shotton regarding resource implications, the Chief Officer (Planning, Economy & Environment) advised that the Authority had an annual revenue budget to fund the assessments which is held within the Pollution Control Budget. Capital funding was also set aside from the capital programme to fund the costs of any remediation works necessary at any site where such works were required. Capital funding of £1m from the Welsh Government (WG) was made available for the 2017/18 financial year and competitive applications for funding were invited from Welsh local authorities. The Authority made four bids and was awarded £221,268.00. Bids for funding would continue as and when further money was available from the WG.

The Chair asked Members to put the specific concerns raised around contaminated land issues in their Ward in writing to the Chief Officer (Planning, Economy and Environment) for a detailed response with a copy to the Chair.

The recommendations in the report was moved by Councillor Sean Bibby and seconded by Councillor Gladys Healey.

RESOLVED:

- (a) That the progress made addressing historically contaminated land be noted; and
- (b) That the progression of Flintshire County Council's Contaminated Land Inspection Strategy be supported.

37. COUNCIL PLAN 2019/20 – MID YEAR MONITORING REPORT

The Chief Officer (Planning, Environment and Economy) introduced the report which presented a summary of performance at the mid-year point of 2019/20 for the Council Plan priorities 'Green Council, 'Ambitious Council' and 'Safe and Clean Council' relevant to the Committee.

The Chief Officer advised that the mid-year monitoring report for the 2019/20 Council Plan was a positive report, with 88% of activities making good progress and 90% likely to achieve their planned outcomes. 77% of the performance indicators had met or exceeded their targets. Risks were being managed with a minority of 14% being assessed as major.

In response to the comment made by Councillor Paul Shotton concerning the need to access E-charging points at locations across the County, the Deputy Leader and Cabinet Member for Streetscene & Countryside advised that a report on the Council's response to the challenge of climate change and the achievement of carbon neutrality by 2030 would be submitted to Cabinet in December. She explained that work was also being undertaken with the Welsh Government and National Grid around other forms of power supply such as Hydrogen. The Chief Officer advised that the Authority was accessing the grant funding available from both national and Welsh Government to support the process.

The recommendation in the report was moved by Councillor Joe Johnson and seconded by Councillor Ray Hughes.

RESOLVED:

That the report be noted.

38. REVIEW OF STREET LIGHTING POLICY

The Chief Officer (Streetscene and Transportation) introduced a report to seek a recommendation to Cabinet to approve the revised Streetlighting Policy.

The Chief Officer provided background information and advised that the current Street Lighting Policy was approved in 2015, however, there had been significant developments in terms of energy saving options and improvements in the efficiency of electrical equipment since and a review of the policy was now required. The Chief Officer invited the Operational North and Street Lighting Manager to present the report.

The Operational North and Street Lighting Manager reported on the key considerations, as detailed in the report, and drew attention to the main changes to the Policy concerning evening inspections, scheduled inspections and electrical testing. The revised Street Lighting Policy (October 2019) was appended to the report.

Councillor Dennis Hutchinson raised concerns about street lighting on unadopted residential developments. Officers responded to the questions raised around planning applications, adoption to local authority ownership, and enforcement. The Operational North and Street Lighting Manager drew attention to page 145 of the report which referred to adoptions to the street lighting inventory. The Cabinet Member for Streetscene & Countryside acknowledged the points raised and said that the Welsh Government was considering the issue of unadopted residential developments.

Members expressed thanks to the Chief Officer and his team for the improvements to street lighting.

In response to the comments from Councillor Ray Hughes concerning lighting in play areas during the winter months, the Operational North and Street Lighting Manager advised that the relevant Town/Community Council would need to submit a bid to the Authority for consideration in the first instance.

The recommendations were moved by Councillor George Hardcastle and seconded by Councillor Dennis Hutchinson.

RESOLVED:

- (a) That the Committee recommends to Cabinet approval of the revised Street Lighting Policy as in Appendix 1 to the report and notes the matters raised by Members; and
- (b) That a report on the legislation be submitted to a future meeting of the Committee.

39. **LOCAL GOVERNMENT (ACCESS TO INFORMATION) ACT 1985 – TO CONSIDER THE EXCLUSION OF THE PRESS AND PUBLIC**

RESOLVED:

That the press and public be excluded for the remainder of the meeting for the following items by virtue of exempt information under paragraph(s) 14 of Part 4 of Schedule 12A of the Local Government Act 1972 (as amended).

40. **UPDATE ON MINERALS AND WASTE PLANNING SHARED SERVICE**

The Cabinet Member for Planning & Public Protection introduced the report to provide an update on the Minerals and Waste Planning Shared Service. He advised that the minerals and waste planning function was operated as a collaborative service across North Wales. The report summarised the purpose and function of the service and explained the governance and funding proposals for the continuation of the service.

The Chief Officer (Planning, Environment & Economy) provided background information and context and invited the Minerals Team Leader to present the key considerations as detailed in the report.

The recommendation in the report was moved by Councillor Sean Bibby and seconded by Councillor Gladys Healey.

RESOLVED:

That the purpose, funding and governance arrangements for the continuation of the Shared North Wales Minerals and Waste Planning Service be supported.

41. **MEMBERS OF THE PUBLIC AND PRESS IN ATTENDANCE**

There was one member of the press in attendance.

(The meeting started at 10.00 am and ended at 12.41 pm)

.....
Chairman

Eitem ar gyfer y Rhaglen 4



ENVIRONMENT OVERVIEW & SCRUTINY COMMITTEE

Date of Meeting	Tuesday 10 December 2019
Report Subject	Forward Work Programme and Action Tracking
Cabinet Member	Not applicable
Report Author	Environment Overview & Scrutiny Facilitator
Type of Report	Operational

EXECUTIVE SUMMARY

Overview & Scrutiny presents a unique opportunity for Members to determine the Forward Work programme of the Committee of which they are Members. By reviewing and prioritising the Forward Work Programme Members are able to ensure it is Member-led and includes the right issues. A copy of the Forward Work Programme is attached at Appendix 1 for Members' consideration which has been updated following the last meeting.

The Committee is asked to consider, and amend where necessary, the Forward Work Programme for the Environment Overview & Scrutiny Committee.

The report also shows actions arising from previous meetings of the Environment Overview & Scrutiny Committee and the progress made in completing them. Any outstanding actions will be continued to be reported to the Committee as shown in Appendix 2.

RECOMMENDATION

1	That the Committee considers the draft Forward Work Programme and approve/amend as necessary.
2	That the Facilitator, in consultation with the Chair of the Committee be authorised to vary the Forward Work Programme between meetings, as the need arises.
3	That the Committee notes the progress made in completing the outstanding actions.

REPORT DETAILS

1.00	EXPLAINING THE FORWARD WORK PROGRAMME AND ACTION TRACKING
1.01	Items feed into a Committee's Forward Work Programme from a number of sources. Members can suggest topics for review by Overview & Scrutiny Committees, members of the public can suggest topics, items can be referred by the Cabinet for consultation purposes, or by County Council or Chief Officers. Other possible items are identified from the Cabinet Work Programme and the Improvement Plan.
1.02	<p>In identifying topics for future consideration, it is useful for a 'test of significance' to be applied. This can be achieved by asking a range of questions as follows:</p> <ol style="list-style-type: none">1. Will the review contribute to the Council's priorities and/or objectives?2. Is it an area of major change or risk?3. Are there issues of concern in performance?4. Is there new Government guidance of legislation?5. Is it prompted by the work carried out by Regulators/Internal Audit?
1.03	In previous meetings, requests for information, reports or actions have been made. These have been summarised as action points. Following a meeting of the Corporate Resources Overview & Scrutiny Committee in July 2018, it was recognised that there was a need to formalise such reporting back to Overview & Scrutiny Committees, as 'Matters Arising' was not an item which can feature on an agenda.
1.04	It was suggested that the 'Action tracking' approach be trialled for the Corporate Resources Overview & Scrutiny Committee. Following a successful trial, it was agreed to extend the approach to all Overview & Scrutiny Committees.
1.05	The Action Tracking details including an update on progress is attached at Appendix 2.

2.00	RESOURCE IMPLICATIONS
2.01	None as a result of this report.

3.00	CONSULTATIONS REQUIRED / CARRIED OUT
3.01	In some cases, action owners have been contacted to provide an update on their actions.

4.00	RISK MANAGEMENT
4.01	None as a result of this report.

5.00	APPENDICES
5.01	Appendix 1 – Draft Forward Work Programme Appendix 2 – Action Tracking for the Environment OSC.

6.00	LIST OF ACCESSIBLE BACKGROUND DOCUMENTS
6.01	Minutes of previous meetings of the Committee as identified in Appendix 2. Contact Officer: Margaret Parry-Jones Overview & Scrutiny Facilitator Telephone: 01352 702427 E-mail: Margaret.parry-jones@flintshire.gov.uk

7.00	GLOSSARY OF TERMS
7.01	Improvement Plan: the document which sets out the annual priorities of the Council. It is a requirement of the Local Government (Wales) Measure 2009 to set Improvement Objectives and publish an Improvement Plan.

Mae'r dudalen hon yn wag yn bwrpasol

DRAFT

Date of Meeting	Subject	Purpose of Report/Presentation	Scrutiny Focus	Responsible/Contact Officer	Submission Deadline
<p>Tuesday 14th January 10.00 am</p>	Fleet Electrification	To consider proposals for fleet electrification.	Consultation	Chief Officer Streetscene & Transportation	
	Grass Cutting Policy	To consider options for grass collection.	Consultation	Chief Officer Streetscene & Transportation	
	Integrated Transport	To receive an overview of current developments.	Consultation	Chief Officer Streetscene & Transportation	
	Climate Change – Workshop? to be confirmed	To receive a report as requested at Committee on 15 October 19.	Assurance	Chief Officer Planning, Environment & Economy	
<p>Tuesday 10th March 10.00 am</p>	Pest Control	To receive an update on work taking place across Housing, Streetscene and Environmental Health.	Update	Chief Officer Planning, Environment & Economy	
	Quarter 3 Council Plan Monitoring Report	To enable members to fulfil their scrutiny role in relation to performance monitoring.	Performance Monitoring/ Assurance	Chief Officer Streetscene & Transportation	
	Provision of MOT's and other Commercial Opportunities	To consider commercial opportunities within the Streetscene & Transportation portfolio.	Consultation	Facilitator	

Tudalen 19

Date of Meeting	Subject	Purpose of Report/Presentation	Scrutiny Focus	Responsible/Contact Officer	Submission Deadline
Tuesday 7th April 10.00 am	Visit to Parc Adfer Garden Waste update Waste Permitting & Data Flow	To receive a progress report To receive a report	Assurance Assurance	Chief Officer Streetscene & Transportation Chief Officer Streetscene & Transportation	
Tuesday 5th May 10.00 am	Effect of roadworks by utilities and dropped kerbs policy and practices.	To receive an update	Assurance	Chief Officer Streetscene & Transportation	
Tuesday 7th July 10.00 am	Year-end Council Plan Monitoring Report	To enable members to fulfil their scrutiny role in relation to performance monitoring.	Performance Monitoring/ Assurance	Facilitator	

Items to be scheduled:-

Wild Flowers on grass verges.

ACTION TRACKING FOR THE ENVIRONMENT OVERVIEW & SCRUTINY COMMITTEE

Tudalen 17

Meeting Date	Agenda Item	Action Required	Action Officer(s)	Action taken	Timescale
21.05.19	Mold to Broughton Cycleway	Detailed designs to be shared when completed. Not yet available.	Sue Price	Details will be shared when available.	On-going
17.09.19	Forward work programme/action tracking	Steve Jones to provide feedback to Committee when trial is completed.	Steve Jones	Information to be provided when trial is completed.	Ongoing
17.09.19	Forward work programme/action tracking	North Wales Regional Growth Deal – invitation to Community & Enterprise OSC when item is considered.	Margaret Parry-Jones	Invitation to be extended to Members of the Committee.	Ongoing
12.11.19	Environmental Enforcement Policy	Budget Statement to be provided	Steve Jones	To be provided.	Ongoing
12.11.19	Environmental Enforcement Policy	Circulate policy to Town & Community Councils to raise awareness	Steve Jones	In progress	Ongoing
12.11.19	Environmental Enforcement Policy	Number of fly-tipping incidents & abandoned trollies to be provided.	Ruth Cartwright	Information provided via email	Completed
12.11.19	Environmental Enforcement Policy	Charging points for electric vehicles – Information to be provided to Town & Community Councils advising refunding streams.	Anthony Stanford	Information provided via Email	Completed

Mae'r dudalen hon yn wag yn bwrpasol

Eitem ar gyfer y Rhaglen 5



ENVIRONMENT OVERVIEW AND SCRUTINY

Date of Meeting	Tuesday 10 December 2019
Report Subject	Medium Term Financial Strategy: Council Fund Revenue Budget 2020/21
Cabinet Member	Cabinet Member for Streetscene and Countryside and Cabinet Member for Planning and Public Protection
Report Author	Chief Executive and Corporate Finance Manager
Type of Report	Strategic

EXECUTIVE SUMMARY

This report sets out the current financial forecast (considered by Cabinet in October) and the projected 'gap' in the Council's budget funding requirement for 2020/21. The full gap ahead of the budget solutions outlined in this report, and ahead of the Welsh Government Budget for 2020/21, stands at £16.2m.

A summary of the forecast and the changes to the forecast position previously reported is set out in this report.

The report provides an update on the national position and the Council's strategy to achieve a safe and balanced budget for 2020/21. Welsh Local Government requires a much-improved funding Settlement, and Flintshire is dependent on a significant uplift in our annual Revenue Support Grant (RSG) contribution if we are to be in a position to set a safe and legal balanced budget.

This report presents all of the proposed budget efficiencies, and the costs pressures to be included in the budget for 2020/21. The report highlights the specific efficiencies and cost pressures for Streetscene & Transportation and Planning, Environment & the Economy for consideration by this Committee as part of its portfolio responsibilities. This is an interim budget closure report pending the completion of ongoing work on corporate finance options and resolution of the Welsh Government budget.

The report includes the following tables:

- Table 1: Updated Financial Forecast 2020/21
- Table 2: Portfolio Business Plan Efficiencies
- Table 3: Portfolio Pressures – Streetscene & Transportation
- Table 4: Portfolio Pressures – Planning, Environment & the Economy

- Table 5: Portfolio Efficiencies – Streetscene & Transportation
- Table 6: Portfolio Efficiencies – Planning, Environment & the Economy

RECOMMENDATIONS

1	That the Committee reviews and endorses the Streetscene & Transportation and Planning, Environment & the Economy efficiency proposals for 2020/21.
2	That the Committee reviews and endorses the Streetscene & Transportation and Planning, Environment & the Economy cost pressures recommended for inclusion in the budget for 2020/21.

REPORT DETAILS

1.00	MEDIUM TERM FINANCIAL STRATEGY FORECAST 2020/21																			
1.01	<p>The Council has set a cycle of reviewing its Medium Term Financial Strategy (MTFS) on an annual basis.</p> <p>In April the financial forecast for 2020/21 based on known issues at that time, and excluding national funding scenarios showed a potential budget gap of £13.3m for 2020/21.</p>																			
1.02	<p>The Financial Forecast</p> <p>Over the summer, the forecast has been revised to take into account (1) changes to the pressures included in the April forecast and (2) new pressures which were not previously known or calculated. The impact of the changes has been to increase the budget gap by £2.854m to £16.174m.</p>																			
1.03	The revised forecast for 2020/21 is shown in Table 1 below.																			
1.04	<p>Table 1: Financial Forecast 2020/21</p> <table border="1"> <thead> <tr> <th>Cost Pressure Group</th> <th>20/21</th> </tr> <tr> <th></th> <th>£m</th> </tr> </thead> <tbody> <tr> <td>Pay Inflation</td> <td>5.456</td> </tr> <tr> <td>Non-pay Inflation</td> <td>0.759</td> </tr> <tr> <td>Social Care Pressures</td> <td>5.574</td> </tr> <tr> <td>Education Pressures (non-pay)</td> <td>0.788</td> </tr> <tr> <td>Other Service Pressures</td> <td>1.376</td> </tr> <tr> <td>Repayment of Reserve from 2019/20</td> <td>2.221</td> </tr> <tr> <td>Total</td> <td>16.174</td> </tr> </tbody> </table>		Cost Pressure Group	20/21		£m	Pay Inflation	5.456	Non-pay Inflation	0.759	Social Care Pressures	5.574	Education Pressures (non-pay)	0.788	Other Service Pressures	1.376	Repayment of Reserve from 2019/20	2.221	Total	16.174
Cost Pressure Group	20/21																			
	£m																			
Pay Inflation	5.456																			
Non-pay Inflation	0.759																			
Social Care Pressures	5.574																			
Education Pressures (non-pay)	0.788																			
Other Service Pressures	1.376																			
Repayment of Reserve from 2019/20	2.221																			
Total	16.174																			
1.05	<p>The solutions available for 2020/21 can be divided into four groups:-</p> <ul style="list-style-type: none"> - National Funding - Portfolio Business Plans and Corporate Finance - Local Taxation and Income 																			

	- Organisational Change																								
1.06	<p>National Funding</p> <p>In early September, the UK Government delivered the outcome of its one-year spending review and set out its spending plans for 2020/21. The announcement advised of an increase of £593m for the Welsh Government budget above the 2019/20 baseline which represents a 2.3% increase.</p>																								
1.07	<p>Analysis undertaken by the Welsh Local Government Association (WLGA) has identified that the amount of cost pressures facing Councils across Wales in 2020/21 totals £254m - rising to around £739m by 2022/23. It is essential that these cost pressures are met in full by Welsh Government from the additional funding announced through the UK Spending Review for Welsh Local Government to be sustainable.</p>																								
1.08	<p>Portfolio Business Plan Efficiencies and Income</p> <p>Portfolio Business Plan efficiencies were shared at an internal Member Workshop in July. The total efficiencies for 2020/21 amount to £1.034m (of which £0.270m comes from income) as summarised in below.</p> <p>Table 2. Portfolio Business Plan Efficiencies</p> <table border="1"> <thead> <tr> <th>Portfolio</th> <th>£m</th> </tr> </thead> <tbody> <tr> <td colspan="2">Previous Decisions</td> </tr> <tr> <td>Corporate</td> <td>0.000</td> </tr> <tr> <td>Social Services</td> <td>0.240</td> </tr> <tr> <td>Education & Youth</td> <td>0.014</td> </tr> <tr> <td>Streetscene & Transportation</td> <td>0.240</td> </tr> <tr> <td>Planning & Environment</td> <td>0.091</td> </tr> <tr> <td>Housing & Assets</td> <td>0.000</td> </tr> <tr> <td>Sub Total - Existing</td> <td>0.585</td> </tr> <tr> <td colspan="2">New Decision*</td> </tr> <tr> <td>Education and Youth</td> <td>0.449</td> </tr> <tr> <td>Total Business Plan Efficiencies</td> <td>1.034</td> </tr> </tbody> </table> <p>*The efficiency under “New Decision” refers to income from the review of Post 16 transport which was approved at Cabinet on 18th June 2019.</p> <p>Portfolio Business Plans and Corporate Finance (including values at 1.13 and 1.14 which total £0.750m) efficiencies – Total £1.784m</p>	Portfolio	£m	Previous Decisions		Corporate	0.000	Social Services	0.240	Education & Youth	0.014	Streetscene & Transportation	0.240	Planning & Environment	0.091	Housing & Assets	0.000	Sub Total - Existing	0.585	New Decision*		Education and Youth	0.449	Total Business Plan Efficiencies	1.034
Portfolio	£m																								
Previous Decisions																									
Corporate	0.000																								
Social Services	0.240																								
Education & Youth	0.014																								
Streetscene & Transportation	0.240																								
Planning & Environment	0.091																								
Housing & Assets	0.000																								
Sub Total - Existing	0.585																								
New Decision*																									
Education and Youth	0.449																								
Total Business Plan Efficiencies	1.034																								
1.09	<p>Local Taxation and Income</p> <p>The level of Council Tax increase will be modelled on a range of different scenarios as part of ongoing strategy with consideration of Welsh</p>																								

Government assumptions once known. If Council Tax were to increase in line with current assumptions of 6.5%, that would yield an additional £5.4m net of the impact on the Council Tax reduction scheme.

The Council aims is to keep any increase in Council Tax to a maximum of 5% - a level which would yield an additional £4.3m (having made a deduction for an increase in the Council Tax Reduction Scheme - Council Tax Benefits). However, containing Council Tax at the level would require a much improved Settlement from Welsh Government.

The Council is continuing to review its current fees and charges with the aim to reach full cost recovery for as many services as possible. A number of opportunities for new income generating activities are being considered which may provide additional income in the future. These will be reported and included once approved.

1.10

Organisational Change

Further options to be considered include the second phase of Alternative Delivery Models (ADM) and Digital Strategy as two main programmes of work for the medium term. No immediate yield can be relied upon for the 2020/21 financial year.

1.11

Specific Portfolio Pressures

Table 3. Streetscene & Transportation Pressures

Pressure	£m
1) Transportation	0.700
2) Parking and Enforcement	0.178
3) North Wales Regional Waste Partnership	-0.425

1. Transportation
The pressures in school transport costs are as a result of several factors across the service. Effect of non-statutory school transport arrangements and delay in implementing policy on removing historic transport anomalies. Increase in mainstream secondary education pupil transport and Special Educational Needs (SEN) pupil transport, and growth in number of single occupancy routes.
2. Parking and Enforcement
Income is below projected levels, based on current utilisation levels since the implementation of revised parking charges.
3. North Wales Regional Waste Partnership
The full year impact of the Welsh Government Grant funding will fall into 2020-21 following the completion of the commissioning period in 2019-20. This will result in a reduction of the current pressure in this service.

Table 4. Planning, Environment & the Economy Pressures

Pressure	£m
1) Empty Properties	0.070
2) Local Development Plan	-0.172

1. Empty Homes
Funding of resource to risk assess empty properties, provide advice, guidance and assistance to landlords and property owners to reduce the negative effect of empty homes on Communities and to reduce the number of empty homes by returning them to use. This position is currently funded from the Capital Programme.

2. Local Development Plan (LDP)
Public consultation on the LDP was between September and November, 2019. Estimated costs for the overall Plan are less than originally projected so this pressure in 2020/21 is not now required.

1.12

Inflation

The current forecast includes projections for increases in inflation:

- Pay – includes an increase of 2% on current budgets together with the incremental impact of the new pay model;
- Price inflation – included on a critical service need only basis with £0.025m set aside for specific pressures relating to increases in software licences;
- Fuel – includes an increase of 3% on current budgets to reflect recent increases and current forecasts;
- Energy – includes increases in energy which range with 9% for gas and 8% for electricity; and
- Water and NNDR include increases at 4.5% and 3% respectively.

1.13

Corporate Finance Efficiencies

Employer Pension Contributions – efficiency of £0.500m

The final outturn 2018/19 showed a £1m underspend in this area of which £0.600m was released to help balance the 2019/20 budget. This is a variable budget that will continue to be carefully monitored throughout the year but based on last year and early indications this year there is a further efficiency of £0.500m.

1.14

Inflation Review – Reduction of £0.250m

A review has been undertaken on the level of inflation required in 2020/21. The initial MTFs assumed the same level of provision as 2019/20 (£0.759m including schools) which includes electricity, gas, fuel, water, street lighting, NNDR and price inflation for software licences. The review has concluded

	that there is an efficiency of £0.250m available based on current intelligence.																
1.15	<p>Other Areas under review</p> <p>Actuarial Review - Clwyd Pension Fund</p> <p>The triennial actuarial review is nearing completion and detailed analysis is being undertaken on various scenarios. Once complete the financial implications will be reported to members and considered as part of the overall budget process. A 'dividend' is expected due to the high performance of the Clwyd Pension Fund over the past three years. As an employer we should be in a position to reduce our planned Fund deficit contributions due to the marked improvement in the funded-ness of the Fund.</p> <p>Single Person Discount</p> <p>A review of Council Tax payers in Flintshire who claim single occupancy discount will be undertaken later in the year. This is projected to bring in additional income during 2020/21.</p>																
1.16	<p>Business Planning Efficiencies Table 5. Streetscene & Transportation</p> <table border="1"> <thead> <tr> <th>Efficiency</th> <th>£m</th> </tr> </thead> <tbody> <tr> <td>1) Income from external works</td> <td>0.010</td> </tr> <tr> <td>2) Garden Waste Charges</td> <td>0.030</td> </tr> <tr> <td>3) NWRWRP Gate Fee Benefit</td> <td>0.200</td> </tr> <tr> <td>Total</td> <td>0.240</td> </tr> </tbody> </table> <table border="1"> <thead> <tr> <th>Efficiency (Previously shown under Education and Youth)</th> <th>£m</th> </tr> </thead> <tbody> <tr> <td>4) Post 16 Transport</td> <td>0.449</td> </tr> <tr> <td>Total</td> <td>0.449</td> </tr> </tbody> </table> <p>1. Income from external works The new outsourced operating model has resulted in the procurement of a brand new vehicle fleet which has been in place from April 2019. The new fleet has a reduced maintenance requirement, providing capacity within the workshop to take on additional work from the private sector.</p> <p>2. Garden Waste Charges Based on 2018/19 income levels and 2019/20 to date with greater than expected uptake of the service, it is anticipated that take up in future years will also match the trend to date.</p> <p>3. NWRWP Gate Fee Benefit</p>	Efficiency	£m	1) Income from external works	0.010	2) Garden Waste Charges	0.030	3) NWRWRP Gate Fee Benefit	0.200	Total	0.240	Efficiency (Previously shown under Education and Youth)	£m	4) Post 16 Transport	0.449	Total	0.449
Efficiency	£m																
1) Income from external works	0.010																
2) Garden Waste Charges	0.030																
3) NWRWRP Gate Fee Benefit	0.200																
Total	0.240																
Efficiency (Previously shown under Education and Youth)	£m																
4) Post 16 Transport	0.449																
Total	0.449																

The full year impact of the Waste Grant funding will fall into 2020-21 following the completion of the commissioning period in 2019-20. This will result in a reduction of the current pressure in this service and provide an overall net efficiency.

4. Post 16 Transport

Charging for discretionary college transport was agreed by Cabinet to be introduced from September 2020. Since this was agreed, the UK Government Department of Transport has announced that it intends to impose restrictions on fare changing on certain types of vehicles which represents a significant risk to the achievement of this efficiency. This risk will be reported separately and with more certainty at the final stage of budget setting.

Table 6. Planning, Environment & the Economy

Efficiency	£m
1) Countryside & Conservation	0.027
2) Development Management	0.015
3) Minerals & Waste Shared Service	0.005
4) Community: Review of Pest Control Service	0.035
5) Portfolio Admin Supplies & Services spending review	0.005
Total	0.087

1. Countryside and Conservation

Further Reduction of Management Fee at Greenfield Valley £0.007m; Income generation through charging for Tree works on the Trunk Road Network £0.010m ; revised spend on general supplies and services across the service £0.010m.

2. Development Management

Revised income target for Planning Fee Applications following consistent over achievement of current target level.

3. Minerals & Waste Shared Service

Increase charging rate for shared service following review of existing fee levels.

4. Community: Review of Pest Control

Review of Pest Control Service whilst maintaining high quality service delivery leading toward a cost neutral position.

5. Portfolio Admin Supplies & Services

LEAN review of procurement policies, review spend on general office supplies and services, review current subscription services and rationalise purchasing of PPE across the Portfolio to apply economies of scale.

1.17	Budget Summary, Process and Timeline
1.18	In summary a combination of corporate and portfolio efficiencies and income, the income derived from an acceptable level of Council Tax increase, and the 'dividend' from the actuarial review of the Clwyd Pensions Fund could generate a significant contribution to the forecast budget gap of £8.0-8.5M. The only remaining options to add to this contribution, dependent on the outcome of the Welsh Government budget would be (1) further review of the Clwyd Pension Fund employer contributions in liaison with the Fund Actuary (2) sharing of schools cost pressures with schools themselves and (3) a higher level of Council Tax than the working assumption.
1.19	Service portfolio pressures and efficiencies are being presented to the set of Overview and Scrutiny Committee throughout November and December for review prior to Council receiving stage one of the annual budget on 10 December.
1.20	The Provisional Settlement for Local Government in Wales is expected on 26 November 2019. The Final Settlement is expected later than in previous years in February 2020. The finalisation and announcement of national budgets might be subject to delay due to the delay in the completion of the UK Government budget and the interceding of a short-notice General Election.
1.21	Completion of our budget setting process will be a role for Council at its meetings in January-March.

2.00	RESOURCE IMPLICATIONS
2.01	<p>Revenue: The Revenue implications for the 2020/21 budget are set out in the report</p> <p>Capital: there are no implications for the approved capital programme for either the current financial year or for future financial years – the capital programme for 2020/21 onwards will be subject to a separate report</p> <p>Human Resources: The implications for additional capacity or for any changes to current workforce structures or roles are set out in the report</p>

3.00	IMPACT ASSESSMENT AND RISK MANAGEMENT		
3.01	In the absence of adequate funding being provided by Welsh Government there is a significant risk that the Council will not be able to meet its statutory obligation to set a balanced budget for 2020/21.		
3.02	<p>Ways of Working (Sustainable Development) Principles Impact</p> <table border="1"> <tr> <td>Long-term</td> <td>Negative – the absence of longer-term funding settlements from Welsh Government means that sustainable</td> </tr> </table>	Long-term	Negative – the absence of longer-term funding settlements from Welsh Government means that sustainable
Long-term	Negative – the absence of longer-term funding settlements from Welsh Government means that sustainable		

	support for service delivery is challenging for the longer term. Sustainable funding from Welsh Government that provides additional funding for Indexation, Service demands and new legislation will provide a positive and sustainable position for the Council in the longer term
Prevention	As above
Integration	Neutral
Collaboration	Services continue to explore opportunities for collaboration with other services and external partners to support positive impacts
Involvement	Communication with Members, residents and other stakeholders throughout the budget process

Well-being Goals Impact

Prosperous Wales	Longer term funding settlements from Welsh Government that provide additional funding for Indexation, service demands and new legislation will aid sustainability and support a strong economy that encourage business investment in the region
Resilient Wales	Continuation of services to support communities and encourage social cohesion will have a positive impact
Healthier Wales	An appropriate level of funding will ensure that communities are supported and will have a positive impact
More equal Wales	A positive impact with greater parity of funding from Welsh Government for all Welsh Local Authorities
Cohesive Wales	Appropriate level of funding will support services working alongside partners
Vibrant Wales	As Healthier and Cohesive Wales above
Globally responsible Wales	Neutral

4.00	CONSULTATIONS REQUIRED/CARRIED OUT
4.01	Consultation with Group Leaders, Overview and Scrutiny Committees, external partners, external advisors and representative bodies, local schools, the workforce and trade unions is continuous.

5.00	APPENDICES
5.01	Appendix 1 – Summary of Pressures Appendix 2 – Summary of Efficiencies

6.00	LIST OF ACCESSIBLE BACKGROUND DOCUMENTS
6.01	Medium Term Financial Strategy – Forecast 2020/21 – 2022/23 April 2019 Cabinet - http://committeemeetings.flintshire.gov.uk/ieListDocuments.aspx?CId=391&MId=4252&Ver=4&LLL=0

7.00	CONTACT OFFICER DETAILS
7.01	Contact Officer: Gary Ferguson, Corporate Finance Manager Telephone: 01352 702271 E-mail: gary.ferguson@flintshire.gov.uk

8.00	GLOSSARY OF TERMS
8.01	<p>Medium Term Financial Strategy (MTFS): a written strategy which gives a forecast of the financial resources which will be available to a Council for a given period, and sets out plans for how best to deploy those resources to meet its priorities, duties and obligations.</p> <p>Revenue: a term used to describe the day to day costs of running Council services and income deriving from those services. It also includes charges for the repayment of debt, including interest, and may include direct financing of capital expenditure.</p> <p>Budget: a statement expressing the Council's policies and service levels in financial terms for a particular financial year. In its broadest sense it includes both the revenue budget and capital programme and any authorised amendments to them.</p> <p>Revenue Support Grant: the annual amount of money the Council receives from Welsh Government to fund what it does alongside the Council Tax and other income the Council raises locally. Councils can decide how to use this grant across services although their freedom to allocate according to local choice can be limited by guidelines set by Government.</p> <p>Specific Grants: An award of funding from a grant provider (e.g. Welsh Government) which must be used for a pre-defined purpose.</p>

<p>Welsh Local Government Association: the representative body for unitary councils, fire and rescue authorities and national parks authorities in Wales.</p>
--

<p>Financial Year: the period of 12 months commencing on 1 April</p>

Mae'r dudalen hon yn wag yn bwrpasol

SUMMARY OF PRESSURES		Description
£m		
Pay / Workforce		
NJC Pay Award Estimate (Including Schools)	2.912	Pay inflation estimated at 2% for NJC employees plus incremental progression
Aura/Newydd Additional Pay Inflation	0.091	A contribution to pay indexation to contribute to the developing pay and reward policies of both organisations
Teacher Pay Award Estimate	2.413	Inflation based on pay award of 2.75% which has been confirmed
Pension Officer Post	0.040	Additional post to work within employment services as direct contact for pensions
Total - Pay / Workforce	5.456	
Inflationary Pressures - Non Pay		
Inflation - Non Pay	0.759	Inflation for Energy, Fuel, Water and NNDR
Total - Inflationary Pressures - Non Pay	0.759	
Social Services Pressures		
Social Care Commissioning	1.643	Estimated inflationary increase for the Councils care providers
Out of County Placements	2.500	Pressure to reflect the increase in the number and complexity of placements
Transition to Adulthood	0.656	Pressure for the cost of care packages for clients moving into adulthood
Marleyfield and Holywell Extra Care Revenue Costs	0.492	Additional revenue funding to support additional clients
Social Services Specific Grant	0.283	Shortfall between estimated grant and actual grant received in 2019/20
Total - Social Services Pressures	5.574	
Education & Youth Pressures		
Additional Learning Needs (ALN) - Senior Learning Advisor Exclusions	0.072	Additional capacity to address the increase in exclusions from schools
Additional Learning Needs Education Tribunal Act (ALNET)	0.015	Pressure from ALN reform in 2020/21
ALN 1:1 Support - Schools Delegated Budget	0.400	Additional resource to for 1:1 support as a result of implementation of ALN
Demography	0.230	Pressure resulting from demographic change in 2020/21
Youth Justice	0.071	Additional capacity to address effective school focused youth work
Total - Education & Youth Pressures	0.788	
Other Pressures		
MRP - Existing	0.300	Annual increase to fund the cost of the change to MRP policy in March 2018
Further borrowing costs for Capital Programme	0.039	Additional revenue costs associated with new 21st C School programme
Transportation	0.700	Pressure relating to school transport due to increase in numbers of pupils and routes
Parking & Enforcement	0.178	Lower than anticipated income from car park charges
Empty Properties	0.070	Revenue costs of an officer previously funded by capital
Rent Shortfall Pressure	0.140	Shortfall in rental income following disposal of properties
One off efficiencies dropping out (19/20)	0.030	Efficiencies included in 2019/20 budget that were one off only
Temporary Accommodation	0.040	Previous years efficiency no longer achievable
Review of Financial Assessments	0.030	Remainder of previous years efficiency no longer achievable
Foster Cares Discount Scheme	0.092	Cost of implementation of scheme to provide more benefits to local foster carers
Enforcement Officer	0.041	Additional post due to withdrawal of committal as a recovery tool by WG
Growth Deal Contribution	0.050	Annual contribution to the North Wales Regional Growth deal
Unachieved Efficiency for Income	0.100	Remainder of income target estimated at 2020/21
Unachieved Efficiency for Workforce Costs	0.100	Remainder of £0.250m efficiency for workforce cost reduction
Citrix Licencing	0.126	Increase in Citrix licencing costs in 2020/21
One Off Pressures dropping out (19/20)		
Local Development Plan Pressure	(0.172)	
North Wales Regional Waste Partnership	(0.425)	
Work Opportunities Pressure	(0.063)	
Total - Other Pressures	1.376	The budget for 2019/20 included a number of one off pressures that will drop out in 2020/21.
Repayment of Reserve from 19/20 budget	2.221	Reserves utilised in 2019/20 budget which are one off only
TOTAL	16.174	

Mae'r dudalen hon yn wag yn bwrpasol

PORTFOLIO BUSINESS PLAN EFFICIENCIES AND INCOME

Portfolio	£m
Existing	
Corporate	0.000
Social Services	0.240
Education & Youth	0.014
Streetscene & Transportation	0.240
Planning & Environment	0.091
Housing & Assets	0.000
SUB TOTAL - EXISTING	0.585
New Decisions	
Education & Youth	0.449
TOTAL - EXISTING & NEW	1.034

SOCIAL SERVICES EFFICIENCIES

Efficiency Title	Description	£m
------------------	-------------	----

Existing

SOCIAL SERVICES		
Regional Collaboration - Wrexham CBC	Reduced posts	0.030
Reviewing function	Reduction of post	0.025
Supported Living	Reduction in voids	0.025
Communications	Reduction in mobile hardware	0.030
Vacancy management savings	Appropriate deferral of recruitment	0.030
Strategic use of grant funding	Core Funding replacement solution	0.100
TOTAL - SOCIAL SERVICES		0.240

EDUCATION & YOUTH EFFICIENCIES

Efficiency Title	Description	£m
------------------	-------------	----

Existing

EDUCATION & YOUTH		
Integrated Youth Provision	General reduction in variable cost spend across cost centres to achieve a 3% efficiency.	0.014

SUB TOTAL - EDUCATION & YOUTH	0.014
--	--------------

New Decisions

Other		
Discretionary Transport Review	Introduction of charging for Post 16 Transport	0.449

TOTAL - EDUCATION & YOUTH	0.463
--------------------------------------	--------------

STREETSCENE & TRANSPORTATION EFFICIENCIES

Efficiency Title	Description	£m
------------------	-------------	----

Existing

STREETSCENE & TRANSPORTATION		
Fleet Services	Income from external works	0.010
Waste Services	Garden Waste Charges - anticipated increase in volume	0.030
Waste Services	NWRWTP Gate Fee Benefit	0.200
TOTAL - STREETSCENE & TRANSPORTATION		0.240

PLANNING & ENVIRONMENT EFFICIENCIES

Efficiency Title	Description	£m
------------------	-------------	----

Existing

PLANNING & ENVIRONMENT		
Countryside & Conservation / Wepre Park	Charges and additional tree income	0.010
Development Management	Increased Planning Fee income	0.015
Minerals & Waste Shared Service	Adoption of new SLA with partners	0.005
Review of Pest Control Service, Trading Standards Investigations and Community Safety	Service review including options for ADM	0.035
Countryside & Conservation / Wepre Park	Review of Spending	0.017
Portfolio Admin Supplies & Services Review	Review of spending	0.005
Regeneration - Business Development, Housing Regeneration & Strategy and Markets	Review of spending, service review	0.004
TOTAL - PLANNING & ENVIRONMENT		0.091

Mae'r dudalen hon yn wag yn bwrpasol

Eitem ar gyfer y Rhaglen 6



ENVIRONMENT OVERVIEW AND SCRUTINY

Date of Meeting	Tuesday 10 th December 2019
Report Subject	Outcome of the Waste Strategy Review Consultation Process
Cabinet Member	Cabinet Member for Streetscene and Countryside
Report Author	Chief Officer (Streetscene And Transportation)
Type of Report	Strategic

EXECUTIVE SUMMARY

In 2011, Flintshire County Council introduced a Managed Weekly Collection waste service (MWC), which changed waste collections in the County from a weekly, black sack and back door service to weekly recycling and food waste collections with fortnightly collections of non-recyclable waste, alternating with garden waste - with all of the various waste streams being pre-sorted by residents and collected at the kerb-side.

This change significantly improved the Council's recycling performance and due to the engagement and efforts of residents, the Council continues to perform well with the recycling performance for 2018/19 confirmed at 69.16%. This is already above the 2019/20 target of 64% with the next significant target being 70% in 2025.

The current recycling performance needs to be celebrated but without operational and policy change, it is likely that performance will now stabilise and any future improvements in performance will become difficult to achieve. Whilst the current waste strategy does not come to an end until 2025, the target set within the document of 70% has been almost achieved and it is important that the Council starts to plan for the future, considering what more could be done to increase recycling rates still further.

In September 2019, the Council's Cabinet approved the commencement of a public consultation exercise to gauge public opinion on the current recycling and waste services and to explore options on the next steps, to further improve recycling levels across the County.

This report provides feedback from the Consultation exercise and makes recommendations on the future recycling and waste service provision in the County.

RECOMMENDATIONS

1	That Scrutiny notes the responses to the public consultation exercise on the Council's Waste Strategy.
2	That Scrutiny recommends Cabinet approve the changes to the recycling and waste collection service detailed in this report.

REPORT DETAILS

1.00	RECYCLING AND WASTE PERFORMANCE AND CONSULTATION															
1.01	<p>Recycling Targets and Performance</p> <p>In 2010, Welsh Government (WG) published its policy for dealing with municipal waste in Wales 'Towards Zero Waste' (TZW). The policy set out statutory recycling targets for all Council's in Wales to meet.</p> <p>In June 2010, the Council adopted its own Municipal Waste Strategy. The strategy contained a number of key actions which were required to meet the challenging targets set out in TZW.</p> <p>In 2011, WG published its Municipal Sector Plan which was a partnering document to TZW which provided guidance to Welsh Council's in the form of a blueprint describing WG's recommended service delivery for Council's to follow.</p>															
1.02	<p>Working to the Council Municipal Waste Strategy, recycling performance has exceed the statutory targets, with current performance almost at the level required by 2024/25.</p> <table border="1"> <thead> <tr> <th>Year</th> <th>Recycling Target</th> <th>FCC's Recycling Performance</th> </tr> </thead> <tbody> <tr> <td>2013/14</td> <td>52%</td> <td>54.92%</td> </tr> <tr> <td>2016/17</td> <td>58%</td> <td>68.2%</td> </tr> <tr> <td>2019/20</td> <td>64%</td> <td>69% (projected)</td> </tr> <tr> <td>2024/25</td> <td>70%</td> <td></td> </tr> </tbody> </table> <p>The Council recycling success is to be celebrated, however, WG are currently reviewing their national policies with a view to revising future targets which could increase targets to 80 or even 90%</p>	Year	Recycling Target	FCC's Recycling Performance	2013/14	52%	54.92%	2016/17	58%	68.2%	2019/20	64%	69% (projected)	2024/25	70%	
Year	Recycling Target	FCC's Recycling Performance														
2013/14	52%	54.92%														
2016/17	58%	68.2%														
2019/20	64%	69% (projected)														
2024/25	70%															
1.03	Waste compositional analysis has shown that items such as steel cans, plastic bottles and food waste are still ending up in the residual waste bin and then inevitably in landfill or being incinerated - rather than recycled.															
1.04	<p>It is widely recognised that not recycling our waste has substantial environmental implications that must be addressed to mitigate future impact on the planet.</p> <p>Some of the most significant effects are:</p> <ul style="list-style-type: none"> The continued use of raw materials for the manufacture of new products destroys natural habitats and ecosystems. 															

	<ul style="list-style-type: none"> • Increased carbon emissions from the mining, transport and manufacture of new products. • Increased pollution as non-recycled items enter the waste stream and pollute the natural environment. Plastic waste, specifically, has recently been highlighted as polluting our sea and oceans.
1.05	There is also a lost financial opportunity by not recycling our waste. There is a cost for every tonne of waste which is treated or landfilled, whilst the sale of the recycled products raises a small amount of income for the Council
1.06	<p>As the current Municipal Waste Strategy comes to an end in 2025, there is an expectation that our current performance will plateau without further changes, there is an opportunity to review the current service provision to identify how recycling performance could be increased further.</p> <p>Therefore, the Council's Cabinet approved the commencement of a public consultation exercise to gauge public opinion on the current recycling and waste services and explore the potential of new operating arrangements to assist with maximising recycling potential.</p>
1.07	<p>Public consultation began on the 25th September 2019 and concluded on the 31st October 2019.</p> <p>To ensure Flintshire residents engagement and participation was maximised, a programme of communication took place which included:</p> <ul style="list-style-type: none"> • Leaflet drop to every property (along with a collection calendar) • Leaflets distributed at Household Recycling Centre's and Connects Centre's • Purpose built web-page providing information on recycling • Community drop in events at Connects Centre's (5) • Regular twitter posts throughout the consultation period • Press reports / articles (seven articles issued during the consultation period) • Email to all residents registered to receive Council notifications (approx. 22,000) • Letters to Members, AMs, PMs, TCCs • Presentation at Community Council Forum
1.08	<p>Consultation Response</p> <p>The consultation resulted in very high engagement levels, with 8,770 responses returned. The responses were via a 'Survey monkey' questionnaire presented on the Council website or in paper format distributed at community drop in events.</p> <p>Whilst the survey predominantly took the format of tick box responses to set questions - 3,036 individual comments were also received.</p>
1.09	The survey provided a large amount of information on resident's current recycling behaviour which will enable the service to consider options to improve to the service provision. A summary of the responses to each of

	the fixed questions are detailed in Appendix 1 .
1.10	<p>The additional comments received have been collated into categories that can support the recommendations within this report and answers to the comments will be made available on the Council's web-site in the form of Frequently Asked Questions (FAQ's).</p> <p>The comments received were categorised into the following areas:</p> <ul style="list-style-type: none"> • Feedback on the current service provision • Confusion regarding what can/cannot be recycled • Suggestions for a single bin for all recycling • Concern of increased fly-tipping with less frequent collections • Larger families would struggle with less frequent collections • Paying more council tax for less services
1.11	<p>Recommendations</p> <p>1. Collection Frequencies.</p> <p>With an average of only 13.59% responses stating that they would manage with a smaller black bin or a less frequent black bin collection, it is recommended that these options are not progressed at this time. However, with 32% of responses stating they are unsure whether they could manage with a change in collection frequency and WG preparing to potentially review the National Waste Strategy, it is recommended that this option is reviewed again in twelve months' time - once the impact of the changes recommended in this report can be analysed .</p>
1.12	<p>2. Increased Enforcement.</p> <p>With 60% of the responses supporting a more robust approach to enforcement action against those who do not recycle their waste, it is recommended that this option is implemented. Appendix 2 details a proposed approach to this option. It should also be noted that this approach received wide support at the all member workshops held earlier in the year.</p>
1.13	<p>3. Improved Education and Information.</p> <p>Key feedback from the consultation is the apparent lack of information / understanding Flintshire residents have on what they can/cannot recycle. It is recommended that a further Countywide campaign be undertaken to improve resident recycling awareness and understanding. This will include, but is not limited to, clear information on why we provide our services in the current format (separated waste at kerbside), what can and cannot go in each recycling container, focused community engagement in low participation areas, increased engagement with schools through the Parc Adfer education facility.</p>
1.14	<p>4. Absorbent Hygiene Product (AHP) – Nappy Collections</p> <p>Even with the current residual waste collection frequency, families have</p>

	expressed concerns with the impact of disposable nappies on the capacity of their black bin. It is recommended therefore that the Council introduce a weekly/fortnightly nappy collection service for those who request a service (max. 20% properties), to complement the current medical waste collection service, to remove this waste stream from the black bin.
1.15	<p>Other Service Delivery Recommendations:</p> <ol style="list-style-type: none"> 1. Park Adfer opened to receive residual waste in August 2019 and our waste collection vehicles are now tipping a proportion of waste directly into the facility, thus removing the need for a waste transfer station. On the current collection schedule this is not sustainable as the collection rounds are designed to tip Alltami, meaning the additional time take to travel to Deeside. There is also a need to accommodate future housing developments into the current service provision. Therefore, it is recommended that a full review of the routing of the waste rounds is undertaken to ensure their future efficiency and capacity. This will result in some properties having a different collection day and the removal of Sunday waste collections for those who have this arrangement at present. Approximately 5,000 properties will be effected by either a change in the day of their collection or a switch in calendars (i.e. garden waste to residual waste). A full communication campaign will be undertaken before the changes are made. 2. To maximise income for recycling waste streams, it is recommended that cardboard and paper are collected separately at the kerbside instead of mixed as at present. The current recycling vehicles have capacity to take the recycling streams separately and the material will be processed at Standard Transfer Station. This will significantly increase the value of the material when it is resold thus providing financial benefit to the Council.
1.16	To allow for the service to plan for the recommended changes it is proposed that the service changes be implemented from March 2020 to coincide with the recommencement of the garden waste service.

2.00	RESOURCE IMPLICATIONS
2.01	Two additional Enforcement Officers to resource the additional waste inspection - £70k. The cost of these posts will be funded from the benefit achieved from recycling diversion.
2.02	Additional vehicles to provide AHP collections - £350k (Welsh Government funding)
2.03	The benefit from collecting and reselling cardboard, separately from paper will be approximately £50 – 80k per year.

3.00	IMPACT ASSESSMENT AND RISK MANAGEMENT																								
3.01	<p data-bbox="304 199 1267 235">Ways of Working (Sustainable Development) Principles Impact</p> <table border="1" data-bbox="304 271 1370 719"> <tr> <td data-bbox="304 271 727 344">Long-term</td> <td data-bbox="727 271 1370 344">The recommendation will drive improvements to recycling performance.</td> </tr> <tr> <td data-bbox="304 344 727 456">Prevention</td> <td data-bbox="727 344 1370 456">The recommendation will help prevent the disposal of recyclable resources reducing the need for raw materials</td> </tr> <tr> <td data-bbox="304 456 727 495">Integration</td> <td data-bbox="727 456 1370 495">No impact</td> </tr> <tr> <td data-bbox="304 495 727 640">Collaboration</td> <td data-bbox="727 495 1370 640">The proposals will provide an opportunity for the County Council to work with community groups to promote recycling awareness</td> </tr> <tr> <td data-bbox="304 640 727 719">Involvement</td> <td data-bbox="727 640 1370 719">Improved engagement with Flintshire residents, schools, community groups</td> </tr> </table> <p data-bbox="304 757 683 792">Well-being Goals Impact</p> <table border="1" data-bbox="304 828 1370 1388"> <tr> <td data-bbox="304 828 727 940">Prosperous Wales</td> <td data-bbox="727 828 1370 940">Positive – improving reuse and recycling of recycling materials resulting in world leaders in recycling performance</td> </tr> <tr> <td data-bbox="304 940 727 1014">Resilient Wales</td> <td data-bbox="727 940 1370 1014">Positive – Less demand for raw materials, promoting circular economy</td> </tr> <tr> <td data-bbox="304 1014 727 1088">Healthier Wales</td> <td data-bbox="727 1014 1370 1088">Positive – reducing vehicle movements and emissions</td> </tr> <tr> <td data-bbox="304 1088 727 1126">More equal Wales</td> <td data-bbox="727 1088 1370 1126">No impact</td> </tr> <tr> <td data-bbox="304 1126 727 1164">Cohesive Wales</td> <td data-bbox="727 1126 1370 1164">No impact</td> </tr> <tr> <td data-bbox="304 1164 727 1238">Vibrant Wales</td> <td data-bbox="727 1164 1370 1238">Positive – Promoting reuse and recycling of waste</td> </tr> <tr> <td data-bbox="304 1238 727 1388">Globally responsible Wales</td> <td data-bbox="727 1238 1370 1388">Reducing the reliance on the extraction of raw materials and destruction of natural habitats and ecosystems by the reprocessing of recyclable materials.</td> </tr> </table>	Long-term	The recommendation will drive improvements to recycling performance.	Prevention	The recommendation will help prevent the disposal of recyclable resources reducing the need for raw materials	Integration	No impact	Collaboration	The proposals will provide an opportunity for the County Council to work with community groups to promote recycling awareness	Involvement	Improved engagement with Flintshire residents, schools, community groups	Prosperous Wales	Positive – improving reuse and recycling of recycling materials resulting in world leaders in recycling performance	Resilient Wales	Positive – Less demand for raw materials, promoting circular economy	Healthier Wales	Positive – reducing vehicle movements and emissions	More equal Wales	No impact	Cohesive Wales	No impact	Vibrant Wales	Positive – Promoting reuse and recycling of waste	Globally responsible Wales	Reducing the reliance on the extraction of raw materials and destruction of natural habitats and ecosystems by the reprocessing of recyclable materials.
Long-term	The recommendation will drive improvements to recycling performance.																								
Prevention	The recommendation will help prevent the disposal of recyclable resources reducing the need for raw materials																								
Integration	No impact																								
Collaboration	The proposals will provide an opportunity for the County Council to work with community groups to promote recycling awareness																								
Involvement	Improved engagement with Flintshire residents, schools, community groups																								
Prosperous Wales	Positive – improving reuse and recycling of recycling materials resulting in world leaders in recycling performance																								
Resilient Wales	Positive – Less demand for raw materials, promoting circular economy																								
Healthier Wales	Positive – reducing vehicle movements and emissions																								
More equal Wales	No impact																								
Cohesive Wales	No impact																								
Vibrant Wales	Positive – Promoting reuse and recycling of waste																								
Globally responsible Wales	Reducing the reliance on the extraction of raw materials and destruction of natural habitats and ecosystems by the reprocessing of recyclable materials.																								
3.02	Only those residents not complying with the waste collection policy will be accountable for their actions. There will be no impact to those residents who continually present their waste correctly and engage in the recycling service.																								
3.03	Improved recycling knowledge and understanding, promoting better engagement with Council services.																								
3.04	A project team is in place to manage and support the service changes.																								

4.00	CONSULTATIONS REQUIRED / CARRIED OUT
4.01	Member's workshops were held in June 2019 to seek views on the future provision of the collection service.
4.02	Cabinet Member for Streetscene and Countryside.

4.03	Town and Community Councils – invitation for written response/comment.
4.04	Elected Members – invitation for written response/comment.
4.05	Assembly Members – invitation for written response/comment.
4.06	Members of Parliament – invitation for written response/comment.
4.07	With Environment Overview and Scrutiny
4.07	Flintshire residents through expansive consultation process.

5.00	APPENDICES
5.01	Appendix 1 – Collated consultation responses Appendix 2 – Approach to robust enforcement

6.0	LIST OF ACCESSIBLE BACKGROUND DOCUMENTS
6.1	<p>Cabinet Report and Decision (Waste Strategy Review Consultation) http://committeemeetings.flintshire.gov.uk/mglIssueHistoryHome.aspx?Ild=28242&Opt=0&LLL=0</p> <p>Environment Overview and Scrutiny Committee Report (Waste Strategy Review Consultation) http://committeemeetings.flintshire.gov.uk/mglIssueHistoryHome.aspx?Ild=28359&LLL=0</p> <p>Towards Zero Waste https://gweddill.gov.wales/topics/environmentcountryside/epq/waste_recycling/zerowaste/?lang=en</p> <p>Contact Officer: Stephen O Jones Telephone: 01352 704700 E-mail: stephen.o.jones@flintshire.gov.uk</p>

7.00	GLOSSARY OF TERMS
7.01	<p>WG – Welsh Government TZW – Towards Zero Waste MWC – Managed Weekly Collections AHP – Absorbent Hygiene Products</p>

Mae'r dudalen hon yn wag yn bwrpasol

APPENDIX 1

Collated Survey Responses

Do you agree that the Council should take steps to encourage more people to recycle so less money is spent on disposal costs?

Yes 91.05%

No 8.95%

Answered: 8,068 Skipped: 683

Do you think it is reasonable for the Council to take robust enforcement action against those who do not recycle?

Yes 60.14%

No 39.59%

Answered: 7,995 Skipped: 756

Thinking about your current recycling habits, how do you think you would manage if your black bin was still collected every other week but the size of your bin was smaller?

I would manage just fine 17.41%

I'm not sure, it may be an issue 33.09%

I wouldn't manage at all 49.50%

Answered: 8,099 Skipped: 652

Thinking about your current recycling habits, how do you think you would manage if we collected your black bin less often?

I would manage just fine 11.10%

I'm not sure, it may be an issue 28.21%

I wouldn't manage at all 60.69%

Answered: 8,097 Skipped: 654

If you made changes to your habits and recycled everything you could, how would you manage with less frequent black bin collections?

I would manage just fine 12.28%

I'm not sure, it may be an issue 32%

I wouldn't manage at all 47.99%

Yes, if I could get more waste in the black bin 7.73%

Answered: 8,062 Skipped: 689

Mae'r dudalen hon yn wag yn bwrpasol

APPENDIX 2

Approach to Robust Enforcement Action

In addition to the current side waste enforcement action being undertaken, it is recommended that a more robust enforcement approach be taken on those properties which habitually do not present any recycling out for collection.

It will be presumed that where no recycling is presented, all waste types are being disposed of in the black bin. Where recycling is placed in the black bin, this has a detrimental impact on recycling performance and results in increased disposal cost and lost potential income from the sale of recyclables.

It is proposed that, where it can be evidenced that recyclable items are being placed inside the black bin for collection, that the same process be undertaken as with side waste presentation.

A three phase approach which allows for informing and education in the first instance then formal action for continued noncompliance.

Stage 1

Monitoring of recycling and waste presented at the kerbside will be undertaken by the waste collection crews with each recycling streams being checked.

Where a property continually does not present any recycling containers out, an advisory/warning letter will be delivered to the property and a sticker placed on the bin. The property will then be placed on a monitoring list to be monitored for recycling presentation on subsequent collections

Stage 2

Following the monitoring list, an Enforcement Officer will visit the property on collection day to review the containers presented. Where no recycling containers are presented again, the Officer will open the lid of the black bin and inspect its contents for recyclable items.

Where recyclable items are seen, the Officer will issue the property with a formal Section 46 Notice. The property will continued to be monitored for compliance with the formal notice

Stage 3

Where no improvement is seen a Fixed Penalty Notice will be issued.

Inform & Educate

In areas of low recycling participation, education campaigns will be undertaken in the first instance to inform and educate residents of their responsibilities.

Mae'r dudalen hon yn wag yn bwrpasol

Eitem ar gyfer y Rhaglen 7



ENVIRONMENT OVERVIEW AND SCRUTINY

Date of Meeting	Tuesday 10th December 2019
Report Subject	Proposals for Infrastructure Improvements at Standard Yard Waste Transfer Station
Cabinet Member	Deputy Leader and Cabinet Member (Streetscene & Transportation)
Report Author	Chief Officer (Streetscene and Transportation)
Type of Report	Strategic

EXECUTIVE SUMMARY

With the introduction of new policies to encourage the reduction of side waste and increased recycling through weekly food and kerbside collections, as well as ongoing promotion and increased awareness around waste reduction, recycling rates in Flintshire have increased significantly and the WG 2024 target of 70% has almost been achieved - 5 years ahead of plan (currently 69.18%).

As a result, Standard Yard's Waste Transfer Station (WTS) has seen significant growth in processing demand, both in terms of the quantity and quality of recyclable materials collected at the kerbside in recent years. However, the WTS is now operating at its maximum capacity, and lacks the space and facilities to be able to take in more materials and/or additional waste streams for processing. Without further development and investment in the facility, there is a risk that the rise in the quantity of the materials collected will start to compromise the quality. Consequently, the facility is at a critical point and significant further investment in infrastructure is required to ensure the continued viability of the site and accommodate future growth in processing capacity.

Subject to funding, an opportunity has now arisen for the site to be extended to enable the WTS to operate under cover on one single site and to increase the size of the site, which would enable future growth and capacity, as well as improve efficiency and environmental compliance on site. In turn, the new facility would enable the Council to deliver an increase in recycling rates, reduce material contamination and increase the quality of the recyclable materials, thereby maximising potential income for recyclable materials for the Council.

This report outlines the proposals for funding the development of the WTS and seeks approval to Cabinet to progress with the project.

RECOMMENDATIONS

1	That Scrutiny notes the proposals for developing the Standard Yard WTS.
2	That Scrutiny recommends Cabinet approves the proposed funding bids and investment required for Standard Yard WTS.

REPORT DETAILS

1.00	EXPLAINING THE BACKGROUND TO THE PROPOSALS
1.01	<p>The Collections Blueprint for Affordable and Sustainable Local Authority Collection Services for Recyclable, Compostable and Residual Waste describes the Welsh Government's recommended service profile for the collection of waste and recycling from households. It provides a system that, if adopted across the whole of Wales, would result in high rates of high quality recycling, significant cost savings and improved sustainable development outcomes. Whilst achieving a far greater degree of consistency of service across Wales, it nevertheless allows a degree of flexibility in approach and allows for services to be tailored for specific circumstances and in accordance with local needs. The Blueprint is intended to help local authorities achieve the recycling targets set in the Waste (Wales) Measure 2010, and provide the best overall service for the people of Wales and future generations.</p>
1.02	<p>As recommended by the Collections Blueprint, Flintshire currently provides a weekly collection service for Flintshire residents for dry recyclables and food waste on a single pass via the use of modern multi-compartment vehicles through a kerbside sort system, which includes the acceptance of paper, card, tin/aluminium cans, glass, metals and mixed plastics. Additionally, the weekly collection of food waste (not co-mingled with green waste) provides residents with free compostable liners as advocated by Welsh Government (WG). In Flintshire, we also provide fortnightly residual waste collections and we have a strict 'no side waste' policy in place, which is enforced, as well as a fortnightly collection service for garden waste with a charge to residents for the use of the service. Again, these services also follow the WG Collections Blueprint.</p>
1.03	<p>Once collected, all dry recyclables and food waste are taken to one of the Council's Waste Transfer Stations (WTS) and Materials Recovery Facility (MRF) at Standard Yard on the Spencer's Industrial Estate in Buckley, where the materials are either separated further and baled (e.g. plastics, tins and cans) or bulked (e.g. food waste, glass, paper and card) before being sent for onward processing, treatment and recycling. The collected plastic, tins and cans are sorted and separated and processed into bales on site, whilst the glass, paper and cardboard, are deposited into bays or containers and bulked up on site before being hauled for processing elsewhere. A separate WTS is also provided at Greenfield Business Park near Holywell; however, this site currently does not have an MRF and the material is sent to Buckley for baling before being sold.</p>

1.04	<p>With the introduction of new policies to encourage the reduction of side waste and increased recycling through weekly food and kerbside collections, as well as ongoing promotion and increased awareness around waste reduction, recycling rates for the County have increased significantly and the WG 2024 target of 70% has nearly been achieved (currently 69.18%). As a result, Standard Yard's WTS has seen significant growth in demand in terms of the quantity and quality of recyclable materials received in recent years.</p>
1.05	<p>However, the WTS is now operating at its maximum capacity, and lacks the space and facilities to be able to take in more materials and/or additional waste streams for processing. The WTS also operates across two sites in the same location and on separate sides of a public access road to the industrial estate, which can cause logistical difficulties with collection vehicles, on site plant and haulage vehicles.</p> <p>At peak times of the year, the site struggles to cope in terms of space and room for processing, depositing and storage of materials. Without further development of the facility, there is a risk that the rise in the quantity of the materials collected will start to compromise the quality. Consequently, the facility is at a critical point and further investment in infrastructure is required to ensure the continued viability of the site and accommodate future growth in processing capacity.</p>
1.06	<p>In order to exceed the WG targets and accommodate increased recyclable materials in the future, the existing site and infrastructure would need to be developed and improved. An opportunity has now arisen for the site to be extended to enable the WTS to operate under cover on one single site and to increase the size of the site, which would enable future growth and capacity, as well as improve efficiency and environmental compliance on site. In turn, a new facility would enable the Council to increase recycling rates further, reduce material contamination and increase the quality of the recyclable materials, thereby maximising potential income for recyclable materials for the Council.</p>
1.07	<p>Additionally, the current baling and sorting machine, which was purchased in 2013 and is used for the operation of the Council's MRF for the separation of plastic, aluminium cans and steel cans, has helped to increase the Council's capacity to process the recovery of these materials and maximise the material quality; however, in recent times the plant has experienced recurrent mechanical failures, which has resulted in significant downtime that impacts on the operation on a regular basis (approx. every month for 3-4 days at a time).</p> <p>This in turn has necessitated temporary processing arrangements through external third parties, which incurs additional haulage costs and necessitates collection vehicles having to deposit materials at Greenfield WTS some distance away, which in itself presents other logistical challenges and creates more downtime for collection crews and vehicles. With the proposed changes to the site, there is an opportunity to renew the baling machine, plant and equipment, and introduce increased automated processing on site with less manual processing.</p>

1.08	Furthermore, the welfare facilities for the workforce at the Standard Yard WTS are reaching the end of their lifespan and are becoming more and more costly to repair and maintain, with issues arising regularly at the facility such as roof leaks and building repairs. With the proposals, there is an opportunity to renew and improve the facilities, which in turn would increase job satisfaction, value of employees and contribute to the well-being of the workforce.
1.09	The opportunity has arisen for the existing site to be developed to gain additional space and capacity by extending the WTS over the un-adopted and Council owned section of road and by providing a new access road to the Spencer's Industrial Estate off Globe Way (indicative layout plan enclosed in Appendix 1). This would enable improved access for the businesses on the industrial estate and it would allow the WTS to operate over one single site rather than the current operation of both sides of the access road, which has its limitations. The existing shed facility, which houses the current baling and sorting machine, would be demolished and a new larger shed facility built on the new site to allow for the depositing of materials such as glass, plastic, cans, paper and cardboard, with the materials recovery process and storage to be undertaken under cover on one single site.
1.10	Under the proposals, the existing baling and sorting machine would be relocated to Greenfield WTS to provide additional capacity and resilience at peak times. A new MRF with sorting conveyors, screeners, baling presses and balers will be procured and installed in the new shed, which will enable the Council to increase the volume of materials collected and provide opportunities for baling additional materials such as paper and cardboard, which are currently bulked and hauled as loose materials.
1.11	<p>The proposed improvements would ensure that the site, plant and equipment are more efficient and cost effective to operate, and it would enable the service to increase its resilience and capacity for processing more recyclable materials on site in the future, which in turn would ensure that we maximise the quality, recovery and rates of recyclable, re-usable and compostable waste, and reduce landfilled waste. Other improvements include:</p> <ul style="list-style-type: none"> • New access road off Globe Way into Spencer's Industrial Estate, which will improve access onto the industrial estate for other businesses and users of the industrial estate • New plant (loading shovels, telehandlers etc.) • New weighbridge and office facility for the weighbridge • Improved welfare facilities for collection crews and workforce on site (drying room, ladies and gents WC/showers, kitchen/canteen seating area), which in turn would lead to increased job satisfaction, reduced sickness absence levels and staff retention • Improved security (CCTV, barriers, fencing etc.) and lighting systems. Although the existing site is protected by CCTV and robust boundary fencing, it can be vulnerable to metal theft with bales of recyclable materials stored outside. By having the new waste transfer station wholly indoors and under one large shed, the security of the site would be improved

	<ul style="list-style-type: none"> Improved environmental compliance i.e. by having the operation indoors and wholly under cover, there would be a reduction in noise and littering. Inclusion of an Educational Visitor Centre at the new site. It is proposed that an educational centre would be incorporated into the design of the new site, which would enable schools and other groups to conduct educational visits to the site to learn about recycling and waste management. 																																										
1.12	<p>The costs for the scheme are set out below: -</p> <table border="1"> <thead> <tr> <th>Item</th> <th>Cost £000</th> </tr> </thead> <tbody> <tr> <td>MRF baling / sorting plant</td> <td>500</td> </tr> <tr> <td>New welfare facility</td> <td>50</td> </tr> <tr> <td>New shed</td> <td>1,250</td> </tr> <tr> <td>New plant (loading shovels, telehandlers etc.)</td> <td>250</td> </tr> <tr> <td>New access road</td> <td>400</td> </tr> <tr> <td>Detailed design</td> <td>40</td> </tr> <tr> <td>Planning costs</td> <td>15</td> </tr> <tr> <td>Security / CCTV systems</td> <td>30</td> </tr> <tr> <td>New office facility for weighbridge</td> <td>30</td> </tr> <tr> <td>Relocation of / new weighbridge</td> <td>30</td> </tr> <tr> <td>Extension to existing yard</td> <td>100</td> </tr> <tr> <td>Ecological</td> <td>50</td> </tr> <tr> <td>Demolition costs</td> <td>100</td> </tr> <tr> <td>Relocation of old baling / sorting machine</td> <td>50</td> </tr> <tr> <td>Boundary fencing</td> <td>20</td> </tr> <tr> <td>Signage / line painting</td> <td>10</td> </tr> <tr> <td>Traffic Regulation Orders</td> <td>10</td> </tr> <tr> <td>Sub-Total</td> <td>2,935</td> </tr> <tr> <td>10% Contingency</td> <td>293.5</td> </tr> <tr> <td>TOTAL</td> <td>3,228.5</td> </tr> </tbody> </table>	Item	Cost £000	MRF baling / sorting plant	500	New welfare facility	50	New shed	1,250	New plant (loading shovels, telehandlers etc.)	250	New access road	400	Detailed design	40	Planning costs	15	Security / CCTV systems	30	New office facility for weighbridge	30	Relocation of / new weighbridge	30	Extension to existing yard	100	Ecological	50	Demolition costs	100	Relocation of old baling / sorting machine	50	Boundary fencing	20	Signage / line painting	10	Traffic Regulation Orders	10	Sub-Total	2,935	10% Contingency	293.5	TOTAL	3,228.5
Item	Cost £000																																										
MRF baling / sorting plant	500																																										
New welfare facility	50																																										
New shed	1,250																																										
New plant (loading shovels, telehandlers etc.)	250																																										
New access road	400																																										
Detailed design	40																																										
Planning costs	15																																										
Security / CCTV systems	30																																										
New office facility for weighbridge	30																																										
Relocation of / new weighbridge	30																																										
Extension to existing yard	100																																										
Ecological	50																																										
Demolition costs	100																																										
Relocation of old baling / sorting machine	50																																										
Boundary fencing	20																																										
Signage / line painting	10																																										
Traffic Regulation Orders	10																																										
Sub-Total	2,935																																										
10% Contingency	293.5																																										
TOTAL	3,228.5																																										
1.13	<p>It is proposed that the capital costs for the scheme will be funded as follows: -</p> <table border="1"> <tbody> <tr> <td>Invest to Save (WG)</td> <td>£1.2m</td> </tr> <tr> <td>Flintshire's Capital Funding (already committed for 2020-2021)</td> <td>£1.2m</td> </tr> <tr> <td>Collaborative Change Programme (WG)</td> <td>£0.8m</td> </tr> <tr> <td>AHP Collections (WG)</td> <td>£0.05m</td> </tr> <tr> <td>TOTAL</td> <td>£3.25m</td> </tr> </tbody> </table>	Invest to Save (WG)	£1.2m	Flintshire's Capital Funding (already committed for 2020-2021)	£1.2m	Collaborative Change Programme (WG)	£0.8m	AHP Collections (WG)	£0.05m	TOTAL	£3.25m																																
Invest to Save (WG)	£1.2m																																										
Flintshire's Capital Funding (already committed for 2020-2021)	£1.2m																																										
Collaborative Change Programme (WG)	£0.8m																																										
AHP Collections (WG)	£0.05m																																										
TOTAL	£3.25m																																										
1.14	<p>Capital funding bids are being made through the WG Invest to Save funding grant and Collaborative Change Programme. It is intended that the Invest to Save grant will be repaid to WG over a 10-year period, commencing in 2021-2022, which will be funded through revenue savings generated from the improvements made to the site, increasing productivity and efficiency and a reduction in downtime.</p>																																										

1.15	Once fully operational, the annual revenue savings for the service are estimated as follows: -	
	Reduced overheads (staffing, supervision)	£54k
	Increased recycling rates / quality of materials	£10k
	Reduced maintenance costs	£54k
	Reduced plant and equipment	£39k
	Increased productivity / reduced downtime	£56k
	TOTAL	£213k
1.16	Options to provide a regional facility have been explored and discussions have taken place with WRAP who oversee waste operations in Wales on behalf of WG. The outcome of the discussions and business case suggested a local plant would reduce transport costs and would provide the most beneficial option over the lifetime of the project.	

2.00	RESOURCE IMPLICATIONS
2.01	Revenue: There are no implications for the approved revenue budget for this service for the current financial year. The funding sought through the Invest to Save Funding Grant is intended to be repaid to WG over a 10-year period commencing in 2021-2022, which will be funded through revenue savings generated from the improvements made to the site, increased productivity and efficiency and a reduction in downtime (see 1.15 above).
2.02	Capital: The approved capital programme for 2020-2021 includes £1.2m funding for the proposed improvements to Standard Yard WTS.
2.03	Human Resources: There are no implications for additional capacity or for any change to current workforce structures or roles.

3.00	IMPACT ASSESSMENT AND RISK MANAGEMENT	
3.01	Ways of Working (Sustainable Development) Principles Impact	
	Long-term	These could be positive, negative or neutral. If neutral, there is no need to put any explanation other than 'no change'. If positive or negative impacts, then provide a brief statement indicating what this is.
	Prevention	Neutral impact
	Integration	Neutral impact
	Collaboration	Not possible – but considered. The facility would be available to neighbouring Councils in the event of breakdown.
	Involvement	No Impact

Well-being Goals Impact	
Prosperous Wales	Again these could be positive, negative or neutral. If neutral, there is no need to put any explanation other than 'no impact'. If positive or negative impacts, then provide a brief statement indicating what this is.
Resilient Wales	Positive – improved recycling
Healthier Wales	No impact
More equal Wales	No impact
Cohesive Wales	No impact
Vibrant Wales	No impact
Globally responsible Wales	Wales has one of the highest recycling rates in the world and the proposals will help maintain and improve the performance
3.02	If no action was taken, plant and equipment would continue to experience increased down time and/or, at worst, fail, which could potentially result in service failure and/or necessitate hiring in plant / equipment that is more costly or contracting processing operations, which again is more costly. Breakdown of plant can also increase the likelihood of rejected payloads for recyclable materials, which is costly and time consuming to rectify. The condition of welfare facilities would continue to deteriorate and become unviable to use, which would affect where staff could take breaks / access welfare facilities on site and could result in closure of site if no alternative was available. Additionally, it is likely that we will exceed capacity of the site and be unable to keep up with demand and maintain our ability to process recyclable materials on site, which could lead in failure to achieve recycling targets set by WG and meet Council Plan objectives, resulting in financial penalties for the Authority.
3.03	A delivery project team will be established to monitor the delivery of the project.

4.00	CONSULTATIONS REQUIRED/CARRIED OUT
4.01	Consultation with Cabinet Member required.
4.02	Consultation with workforce and Trade Unions required. Operational staff were involved in the formulation of the idea and development of proposals to ensure that they meet the identified needs and are fit for purpose; the impact is intended to be positive, as it would lead to improved welfare facilities, a more efficient layout for the site and increase the reliability of plant and equipment.
4.03	The new facility will require planning permission, so the impact on neighbouring businesses will need to be considered along with the main freeholder for the industrial estate, Spencer's Industrial Estates.

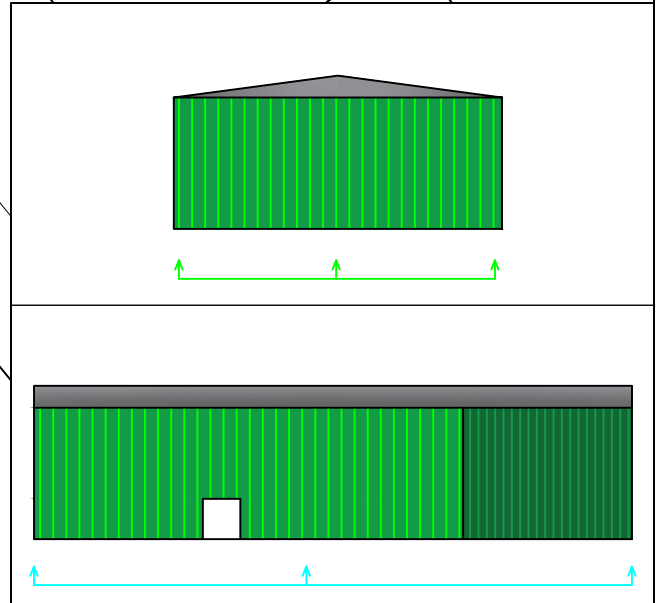
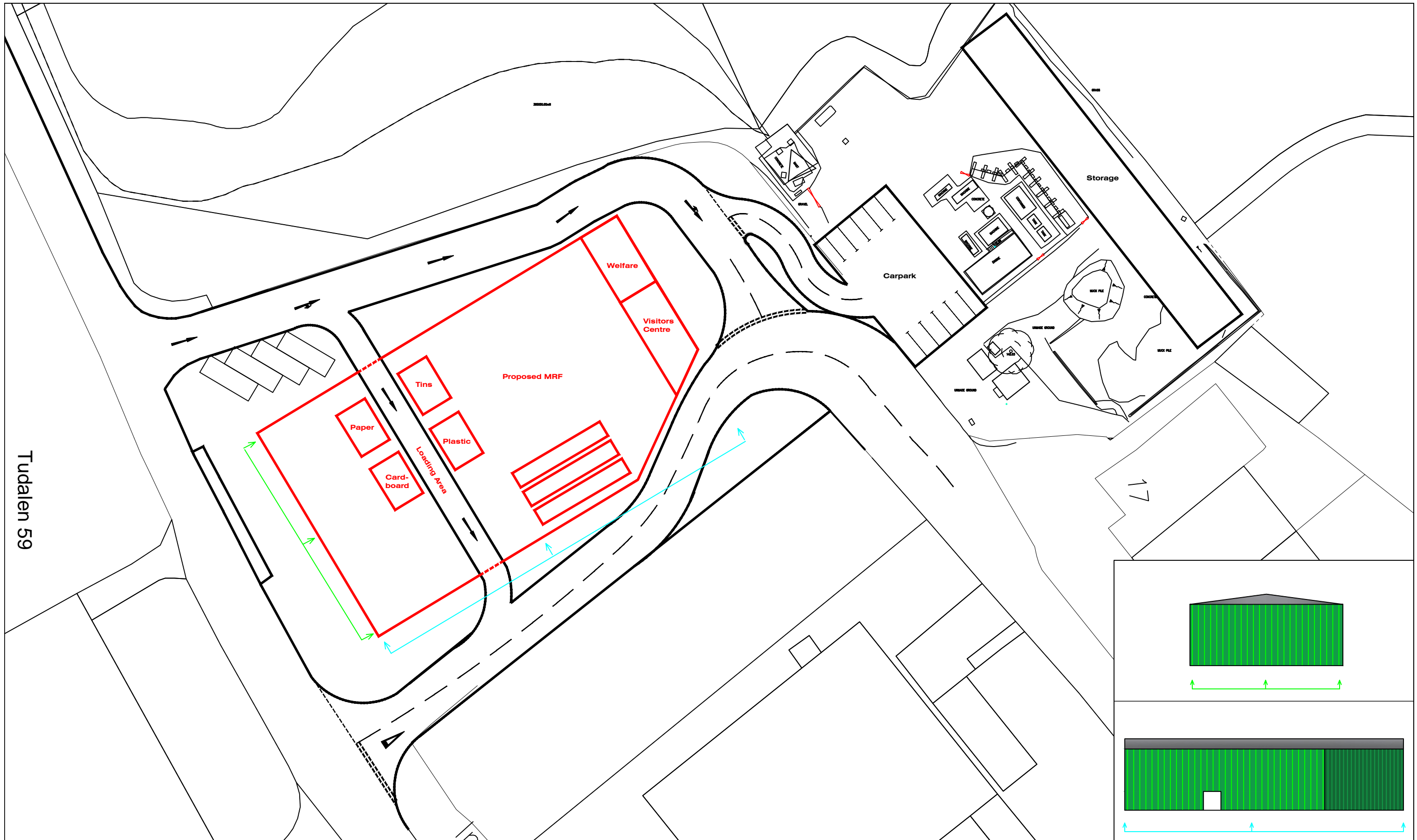
4.04	Initial discussions have already taken place with the Spencer family, who were receptive to the proposals and welcomed the move to a single separate site under cover and a new access road for the industrial estate. More detailed and formal discussions will be required as the project progresses.
4.05	Natural Resources Wales (NRW) will also need to be consulted in relation to changes to the environmental permit; however, initial discussions regarding the proposals have been met favourably by NRW officers.
4.06	Consultation with contractors required. The impact on haulage companies collecting from site will need to be considered: the plans are being developed and proposed with a view to improving access to the site to enable hauliers to manoeuvre more easily and separate haulage from the processing operations.

5.00	APPENDICES
5.01	Appendix 1 – Indicative layout plan for Standard Yard WTS

6.00	LIST OF ACCESSIBLE BACKGROUND DOCUMENTS
6.01	The Welsh Government's Collections Blueprint

7.00	CONTACT OFFICER DETAILS
7.01	Contact Officer: Stephen Jones Telephone: 01352 704700 E-mail: stephen.o.jones@flintshire.gov.uk

8.00	GLOSSARY OF TERMS These are provided corporately on the Infonet (link) and maintained by the Executive Office
8.01	WTS = Waste Transfer Station, which is a building / processing site for the temporary deposition of waste or recyclable materials before they are sorted, baled or bulked for onward processing, treatment and recycling. MRF = Materials Recovery Facility, Materials Reclamation Facility, Materials Recycling Facility or Multi Re-use Facility (MRF, pronounced "murf") is a specialised plant that receives, separates and prepares recyclable materials for marketing to the end-user manufacturer



CYNGOR Sir y Fflint Flintshire COUNTY COUNCIL

Steve Jones
 Chief Officer (Streetscene and Transportation). County Hall, Mold, CH7 6NF
 Prif Swyddog (Gwasanaethau Stryda Thafnidiaeth). Neuadd y Sir, Yr Wyddgrug. CH7 6NF

Streetscene

BASED UPON VARIOUS ORDNANCE SURVEY MAPS WITH THE PERMISSION OF THE CONTROLLER OF HM STATIONARY OFFICE. CROWN COPYRIGHT RESERVED LICENSE NUMBER LA 100023386L FLINTSHIRE COUNTY COUNCIL, COUNTY HALL, MOLD.

DRAWN BY:
KJ

CHECKED BY:
NH

SCALE:
NTS

NAT. GRID REF:
328866
364994

PRELIMINARY	APPROVAL	CONSTRUCTION
AMENDMENTS:		DATE

Standard proposed layout.

(Sheet 1 of 1)

DRAWING NUMBER **16232/3** 101 C1

Mae'r dudalen hon yn wag yn bwrpasol

Eitem ar gyfer y Rhaglen 8

Yn rhinwedd paragraff(au) 14 of Part 4 of Schedule 12A
o Ddeddf Llywodraeth Leol 1972.

Dogfen Gyfyngedig - Ni ddylid ei chyhoeddi

Mae'r dudalen hon yn wag yn bwrpasol

Yn rhinwedd paragraff(au) 14 of Part 4 of Schedule 12A
o Ddeddf Llywodraeth Leol 1972.

Dogfen Gyfyngedig - Ni ddylid ei chyhoeddi

Mae'r dudalen hon yn wag yn bwrpasol

Yn rhinwedd paragraff(au) 14 of Part 4 of Schedule 12A
o Ddeddf Llywodraeth Leol 1972.

Dogfen Gyfyngedig - Ni ddylid ei chyhoeddi

Mae'r dudalen hon yn wag yn bwrpasol

Yn rhinwedd paragraff(au) 14 of Part 4 of Schedule 12A
o Ddeddf Llywodraeth Leol 1972.

Dogfen Gyfyngedig - Ni ddylid ei chyhoeddi

Mae'r dudalen hon yn wag yn bwrpasol